



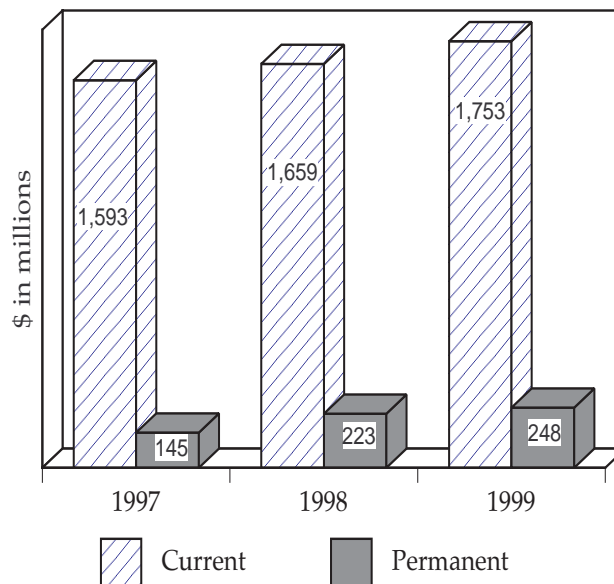
# NATIONAL PARK SERVICE

**Mission** - In 1872, the Congress designated Yellowstone National Park as the nation's first "public park or pleasuring ground for the benefit and enjoyment of the people." The subsequent establishment of the National Park Service on August 25, 1916, reflected a national consensus that natural and cultural resources must be set aside to be preserved for future generations. As stated in the original authorizing legislation, the mission of the National Park Service is to "conserve the scenery and the natural and historic objects and the wild life therein and to provide for the enjoyment of the same in such manner and by such means as will leave them unimpaired for the enjoyment of future generations."

**Program Overview** - The National Park Service today includes 376 parks, including the recently completed Franklin Delano Roosevelt National Memorial, in 49 states, the District of Columbia, American Samoa, Guam, Puerto Rico, the Northern Mariana Islands, and the Virgin Islands. The National Park Service serves as a world-wide model for preservation. In its entirety, the System represents and interprets the collective struggles and cultural identity of the American people by preserving both the natural and the cultural sites which are ingrained in the Nation's history. Representative of this rich diversity of our national culture are the numerous designations used for park sites. There are over 20 such designations. They range from the traditional national park designation to the more specific national scenic trail, national memorial, national battlefield, national seashore, national historic site, national historical park, and national monument. More than 276 million visits to these various units were recorded in 1997.

The Omnibus Parks and Public Lands Management Act of 1996 established a number of national heritage areas. The Park Service provides funding support and technical assistance to these areas. Additionally, the Service, through partnerships and direct grants, promotes State, Tribal, and local efforts to preserve natural, cultural, and recreational resources.

**NPS Funding**



Central to carrying out the Park Service mission is its employees. Total staffing in 1997 was 18,812 full-time equivalents. More than 80 percent are employed in parks, with the remainder in headquarters, central offices, and service-wide programs. The NPS estimates that staffing will total 19,440 full-time equivalents in 1998. Park employees serve a diverse clientele of visitors and function in multiple roles as both caretakers of the public trust, interpreters of natural and cultural sites, and guarantors of visitor safety. In the area of cultural resource preservation, park staff serve as historians, curators, archeologists, and conservators. In the area of natural resource programs, park staff serve as biologists, ecologists, and resource management specialists. In addition to these challenges, one of the most visible functions of all is serving the visitor. From the interpreter telling the story of the Civil War at Antietam National Battlefield in Sharpsburg, Maryland, to the park staff at Eugene O'Neill National Historical Site in Danville, California, park em-

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ployees serve as the link between the past and the present.

**Budget Overview** - The total 1999 budget estimate for funds subject to annual appropriation for the National Park Service is \$1.75 billion, a net increase of \$94.2 million over the 1998 level. The increase reflects the high priority that the President and the Secretary place upon remedying the backlog of deferred maintenance in the Park System, restoring the Everglades and other fragile ecosystems, and preserving the Nation's historic resources.

Funding for park operations, the money that funds visitor services and programs in parks, is increased by a net \$75.2 million. These funds will allow the National Park Service to fund pay increase adjustments at all units, address specific program needs at 46 parks, significantly increase funding for the repair and rehabilitation and cyclic maintenance programs by \$37.4 million and \$22.6 million respectively, and ensure that at least 77 percent of park visitors are satisfied with appropriate park facilities, services, and recreational opportunities.

The overall operations funding level includes a downward adjustment of \$14.9 million to reflect the transfer of most of the daily functions at the Presidio in San Francisco to the Presidio Trust, a government corporation established by the 1996 Omnibus Parks Act to manage the leasing, operations, and maintenance of facilities located on more than 80 percent of the land area at the Presidio.

For the repair and rehabilitation program, the \$37.4 million increase represents a 115 percent increase over the base funding level of \$32.6 million. These funds are held at the regional level and targeted to specific park projects on the basis of need. For 1999, these funds will help reduce the backlog of unfunded health and safety deficiencies. A National Park Service and Departmental working group is evaluating and prioritizing the most critical health and safety and natural and cultural resource restoration projects to be funded through this effort. Similarly, for the cyclic maintenance program, the \$22.6 million increase represents a 95 percent increase over the base funding level of \$23.8 million. In contrast to the repair and rehabilitation program, adequate funding for cyclic maintenance ensures that park facilities receive preventive maintenance on a timely basis, thereby ensuring that such facilities do not fall into disrepair and become part of the overall backlog. The additional funds for these two programs will help ensure that over 47 percent of the structures on the NPS List of Classified Structures are in good condition and that visitor safety incident rates are reduced by 5.5 percent from the five-year average.

With the increases in the repair and rehabilitation and cyclic maintenance programs and increases of \$9.0 million in operational maintenance, total Park Service maintenance funding increases in 1999 will be \$69.0 million. After adjusting for the transfer of the Presidio maintenance responsibilities and \$7.0 million in base maintenance funding to the Presidio Trust, this funding level will be a net increase of \$62.0 million over 1998.

Additional funding to remedy maintenance backlogs and other deficiencies will be available from the Recreation Demonstration Fee Program, authorized by Congress in 1996. The 1999 estimate for fee receipts to the National Park Renewal Fund is \$136.5 million. Available to the Park Service without further appropriation, 80 percent of these funds supports projects at the collecting park and 20 percent is distributed nationally to all parks on the basis of need.

Construction is funded at \$175.0 million, which is \$39.9 million below the 1998 enacted level. The National Park Service and the Department have convened a working group to evaluate and recommend for funding those projects that are the most critical, address health and safety and high priority natural and cultural resource needs. The working group will complete its work by the end of February and ensure that the most critical projects are addressed expeditiously. For major construction projects to be funded in 1999, the Park Service will develop capital asset plans, ensuring that projects are completed within specified cost, schedule, and performance goals. In addition to this review, an independent study by the National Academy of Public Administration of the Park Service construction program and role of the Denver Service Center is underway. The purpose of the study is to examine current Park Service construction management practices to identify management and organizational reforms. The effort is aimed at strengthening procedures and practices to ensure both the appropriateness and cost-effectiveness of Park Service construction projects.

The land acquisition program is funded at \$138.1 million, which is a decrease of \$5.2 million from the 1998 enacted level. Of the total funds requested, \$81.0 million is requested for acquisitions in South Florida to address the needs of the Everglades ecosystem.

Programs which provide partnership opportunities include programs funded through the Historic Preservation Fund, the National Recreation and Preservation appropriation, and the Urban Park and Recreation Recovery Act grant program.

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For 1999, the Historic Preservation Fund is proposed at \$100.6 million, an increase of \$59.8 million over the 1998 level. This program provides grants to States, Tribes, and historically black colleges and universities for repairs to historic buildings. An increase of \$50.0 million is proposed for a Millennium Grant Program to "Save America's Treasures." This effort is intended to preserve the rich fabric of America's heritage for the 21st Century. Significant papers, records, films, buildings, objects, and historic districts are an integral part of our past and without preservation these materials will be lost. Of the \$50.0 million increase, \$25.0 million of the total is proposed to be distributed to States, Tribes, and territories and the remaining \$25.0 million is proposed to be made available to Federal agencies for the preservation of projects of national scope and significance. Additionally, an increase of \$9.8 million in this account, for a total program level of \$15.4 million, is proposed to address the most critical repairs at historically black colleges and universities as authorized by the 1996 Omnibus Parks Act. Funds for this program will be distributed based on findings from condition assessments to be conducted in 1998. The National Recreation and Preservation account primarily funds programs connected with local community efforts to preserve natural and cultural resources. For

1999, these programs are proposed at \$46.6 million, a net increase of \$2.3 million over the 1998 level. An increase of \$3.0 million is requested for a greenways and open space initiative, targeting technical assistance and projects towards urban areas. The 1999 funding will allow NPS to assist States, communities, and nonprofit organizations to conserve an additional 220 miles of trails, an additional 240 miles of protected river corridor, and an additional 7,000 acres of park and open space.

Finally, the budget includes \$2.0 million for the Urban Park and Recreation Recovery Act Grant Program. This program allows local communities to address urban recreational needs by awarding matching grants for the rehabilitation of critically needed recreation areas and facilities, and development of improved recreation programs. The 1999 grant funding will be targeted towards local efforts that provide new, unique or a more effective means to deliver a recreation service that can serve as a model for other communities; leverage Federal funds; provide neighborhood employment opportunities; promote environmental education; and benefit disadvantaged and distressed communities with the greatest recreational deficiencies.

**SUMMARY OF BUREAU APPROPRIATIONS**  
(all dollar amounts in thousands)

***Comparison of 1999 Request with 1998 Enacted:***

	1998 Enacted		1999 Request		Change From 1998	
	<u>FTE</u>	<u>Amount</u>	<u>FTE</u>	<u>Amount</u>	<u>FTE</u>	<u>Amount</u>
Appropriations						
Operation of the National Park System .....	16,352	1,245,664	16,512	1,320,828	+160	+75,164
National Recreation and Preservation .....	292	44,259	322	46,575	+30	+2,316
Historic Preservation Fund .....	0	40,812	0	100,612	0	+59,800
Construction .....	759	214,901	759	175,000	0	-39,901
Land Acquisition and State Assistance .....	153	143,290	163	138,087	+10	-5,203
Urban Park and Recreation .....	0	0	0	2,000	0	+2,000
LWCF Contract Authority (Rescission) .....	0	-30,000	0	-30,000	0	0
Subtotal, Appropriations .....	17,556	1,658,926	17,756	1,753,102	+200	+94,176
Permanents and Trusts .....						
Operation & Maintenance of Quarters .....	131	15,785	131	16,101	0	+316
Miscellaneous Permanents .....	6	1,220	6	1,220	0	0
LWCF Contract Authority .....	0	30,000	0	30,000	0	0
Miscellaneous Trust Funds .....	67	18,408	67	13,208	0	-5,200
Construction (Trust Fund) .....	4	0	4	0	0	0
Park Concessions Franchise Fees (proposed legislation) .....	0	0	0	25,400		+25,400
Fee Collection Support, Nat'l Park System .....	56	1,425	54	1,425	-2	0
National Park Renewal Fund .....	568	132,500	570	136,500	+2	+4,000
Concessions Improvement Accounts .....	0	24,100	0	24,100	0	0
Subtotal, Permanents and Trusts .....	832	223,438	832	247,954	0	+24,516
Transfers, Reimbursables and Allocations .....						
Transfers .....	735	0	803	0	+68	0
Reimbursables .....	317	0	417	0	+100	0
Allocations to Other Agencies .....	[32]	[0]	[32]	[0]	0	0
Subtotal, Other .....	1,052	0	1,220	0	+168	0
<b>TOTAL, NATIONAL PARK SERVICE .....</b>	<b>19,440</b>	<b>1,882,364</b>	<b>19,808</b>	<b>2,001,056</b>	<b>+368</b>	<b>+118,692</b>

**HIGHLIGHTS OF BUDGET CHANGES**  
By Appropriation Activity/Subactivity

**APPROPRIATION: Operation of the National Park Service**

	<u>1997 Actual</u>	<u>1998 Enacted</u>	<u>1999 Request</u>	<u>Change from 1998 Enacted</u>
Park Management				
Resource Stewardship .....	193,310	221,112	227,927	+6,815
Visitor Services .....	271,977	303,080	301,674	-1,406
Maintenance .....	367,698	383,588	445,616	+62,028
Park Support .....	228,967	240,341	240,523	+182
Subtotal, Park Management .....	1,061,952	1,148,121	1,215,740	+67,619
External Administrative Costs .....	92,659	97,543	105,088	+7,545
Net Transfers .....	58	0	0	0
<b>TOTAL APPROPRIATION .....</b>	<b>1,154,669</b>	<b>1,245,664</b>	<b>1,320,828</b>	<b>+75,164</b>

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## Highlights of Budget Changes

	<u>Amount</u>
Uncontrollable Cost Net Increases (non-add)	[+24,503]
Park Management	
Resource Stewardship	+6,815
An increase is proposed for inventory and monitoring (+\$2,000), to enhance natural resource programs and to provide data to meet Government Performance and Results Act requirements. The NPS is also requesting an increase for the Interior Museum Property Program (+\$500), an increase to the South Florida Task Force (+\$249), and an increase for selected parks to address specific high priority operational requirements (+\$1,498). In addition, this subactivity level reflects a transfer of funds to the newly established Presidio Trust (-\$400). Uncontrollable costs (+\$2,968) are included.	
Visitor Services	-1,406
Increases are proposed for overflight management (+\$400), a risk management/employee safety initiative (+\$2,000), and concessions asset management (+\$1,500). An increase is requested for law enforcement background checks at parks (+\$1,500). Additional funds are requested for selected parks to address specific high priority operational requirements (+\$1,766). This subactivity level also reflects a transfer of funds to the newly established Presidio Trust (-\$2,600). In addition, this subactivity is reduced by a one-time appropriation (-\$12,000) for the D.C. Park Police under the 1998 District of Columbia Appropriations Act. Uncontrollable costs (+\$6,028) are included.	
Maintenance	+62,028
An increase is requested for regional repair and rehabilitation (+\$37,419) and cyclic maintenance (+\$22,581) programs to reduce infrastructure backlogs with an emphasis on health and safety projects. Additional funds are also requested for selected parks to address high priority operational requirements (+\$2,730). In addition this subactivity level reflects a transfer of funds to the newly established Presidio Trust (-\$7,000). Uncontrollable costs (+\$6,298) are included.	
Park Support	+182
Additional funds are requested to increase the timeliness of responses to Freedom of Information Act requests through electronic file management (+\$900) and for an enhanced visitor services survey to provide baseline data to meet Government Performance and Results Act requirements (+\$100). Increases are also proposed for the Year 2000 Conversion (+\$760), AFS II Windows Conversion (+\$150), a Diversity Initiative (+\$450), and for the development of an integrated Accountability Management Information System to improve collection and monitoring of park data for use in management decision making and to better present accomplishments and performance (+\$375). There are increases in this subactivity for park operations for selected parks to address specific high priority operational requirements (+\$796). Reductions are proposed to eliminate funding no longer required by the German American Center (-\$100), to meet Workforce Restructuring Act requirements (-\$1,250), and to facilitate both the Property System Conversion (-\$625) and year 2000 conversion for the accounting system (-\$95). In addition, this subactivity level reflects a transfer of funds to the newly established Presidio Trust (-\$4,913). Uncontrollable costs (+\$3,634) are included.	
External Administrative Costs	+7,545
Funds are requested to provide for increased costs for FTS 2000, the Federal Telecommunication System (+\$770), to continue a two-year phased implementation of IDEAS, the Interior Department Electronic Acquisition System (+\$200), and for new space requirements (+\$1,000). Uncontrollable costs (+\$5,575) are included.	

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**APPROPRIATION: National Recreation and Preservation**

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	<u>1997 Actual</u>	<u>1998 Enacted</u>	<u>1999 Request</u>	<u>Change from 1998 Enacted</u>
Recreation Programs .....	494	506	515	+9
Natural Programs .....	8,871	8,984	12,088	+3,104
Cultural Programs .....	18,564	18,899	19,056	+157
International Park Affairs .....	1,632	1,658	1,671	+13
Environmental Compliance and Review	338	350	358	+8
Grants Administration .....	1,676	1,715	1,751	+36
Heritage Partnership Programs				
Commissions and Grants .....	0	4,500	5,500	+1,000
Technical Support .....	0	850	859	+9
Subtotal, Heritage Partnership .....	0	5,350	6,359	+1,009
Statutory or Contractual Aid				
Alaska Native Cultural Center .....	750	0	0	0
Aleutian World War II Historic Area .	0	100	0	-100
Blackstone River Corridor Comm .....	324	324	324	0
Brown Foundation .....	102	102	102	0
Dayton Aviation Heritage Comm .....	48	48	48	0
Delaware & Lehigh Nav. Canal .....	329	654	329	-325
Ice Age National Scientific Reserve ...	806	806	806	0
IL & MI Canal Nat Heritage Comm .....	238	238	239	+1
Johnston Area Heritage Assn .....	50	50	50	0
Lackawana Heritage .....	0	450	0	-450
Lower Mississippi Delta .....	0	65	0	-65
Martin Luther King Jr. Center .....	534	534	534	0
National Constitution Center .....	236	236	500	+264
Native Hawaiian Culture & Arts .....	750	750	750	0
New Orleans Jazz Commission .....	67	67	67	0
Quinebaug-Shetucket .....				
National Heritage Pres. Comm .....	200	200	200	0
Roosevelt Campobello				
Internat'l Park Commission .....	650	650	670	+20
SW PA Heritage Preservation Comm.	758	758	158	-600
Steel Industry Heritage Commission..	379	0	0	0
Vancouver Nat'l Historic Reserve .....	0	285	0	-285
Wheeling National Heritage Area .....	180	480	0	-480
Subtotal, Stat/Contractual Aid .....	6,401	6,797	4,777	-2,020
TOTAL APPROPRIATION .....	37,976	44,259	46,575	+2,316

**Highlights of Budget Changes**

	<u>Amount</u>
Uncontrollable Cost Net Increases (non-add)	[+337]
Natural Programs	+3,104
Increased funds are requested for the Rivers and Trails Conservation Assistance program (+\$3,000) for greenways and open space in targeted urban areas. Uncontrollable costs (+\$104) are included.	
Heritage Partnership Programs	+1,009
An increase is requested for commission and project support (+\$1,000) to Heritage Areas. Uncontrollable costs (+\$9) are included.	

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### *Highlights of Budget Changes*

	<u>Amount</u>
Statutory or Contractual Aid	
Aleutian WWII National Historic Area	-100
Funds are not requested in 1999.	
Delaware and Lehigh Navigation Canal	-325
Funds added to the budget in 1998 are not requested in 1999.	
Lackawanna Heritage	-450
Funds are not requested in 1999.	
Lower Mississippi Delta	-65
Funds were requested for a one-time need in 1998 and are not requested in 1999.	
National Constitution Center	+264
Funds are requested to support planning involved with the development of a National Constitution Center structure.	
Roosevelt Campobello International Park	+20
Funds are requested to meet the requirements of P.L. 88-363, which stipulates that the United States and Canada share park operating costs equally.	
SW Pennsylvania Heritage Preservation Commission	-600
Only a portion of funding is required as legislative authority expires during 1999.	
Vancouver National Historic Reserve	-285
Funds added to the budget in 1998 are not requested in 1999.	
Wheeling Park Commission	-480
Funds are not requested in 1999.	

### **APPROPRIATION:Historic Preservation Fund**

	<u>1997 Actual</u>	<u>1998 Enacted</u>	<u>1999 Request</u>	<u>Change from 1998 Enacted</u>
Grants-in-Aid .....	32,712	37,312	50,612	+13,300
National Trust/Historic Perservation ....	3,900	3,500	0	-3,500
Grants for Millennium Initiative .....	0	0	50,000	+50,000
TOTAL APPROPRIATION .....	36,612	40,812	100,612	+59,800

### *Highlights of Budget Changes*

	<u>Amount</u>
Grants-in-Aid	+13,300
Increases are requested for grants to Indian Tribes (+\$800), to Historically Black Colleges and Universities (+\$9,800) and for a new program for National Historic Landmark Grants (+\$2,700).	
National Trust for Historic Preservation	-3,500
A decrease is requested to the amount provided to support the National Trust for Historic Preservation (-\$3,500).	
Grants for Millennium Initiative	+50,000
Funds are requested to support the Millennium Initiative for grants to States, Tribes, and Federal agencies for preservation of the Nation's heritage.	

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**APPROPRIATION: Construction**

	<u>1997 Actual</u>	<u>1998 Enacted</u>	<u>1999 Request</u>	<u>Change from 1998 Enacted</u>
Building and Utilities				
Emergency /Unscheduled (lump sum)	14,673	15,000	15,000	0
Equipment Replacement .....	14,365	17,865	19,865	+2,000
Planning, Construction .....	18,000	17,500	21,300	+3,800
General Management Plans .....	7,725	7,775	7,725	-50
Line Item Construction Projects .....	108,681	156,761	111,110	-45,651
Counter-terrorism Supplemental .....	6,300	0	0	0
Emergency Supp; Storm Damage .....	200,321	0	0	0
Emerg'yFunding not Avail for Oblig .	-30,000	0	0	0
Net Transfers .....	100	0	0	0
TOTAL APPROPRIATION .....	340,165	214,901	175,000	-39,901

***Highlights of Budget Changes***

Equipment Replacement	<u>Amount</u> +2,000
Funds are proposed for the timely, scheduled replacement of equipment. This increase will allow the NPS to continue the modernization of its radio communications inventory in compliance with National Telecommunications and Information Administration regulations.	
Planning	+3,800
Funding is required to prepare special studies, surveys, and preliminary and final drawings to support unobligated prior year, newly proposed, or future year Line Item Construction Program projects.	
General Management Plans	-50
The proposed General Management Plans program for 1999 will continue the preparation and revision of plans to guide the Service in the protection, use, development, and management of each area and evaluate the potential for adding new units to the National Park System. Funding added in 1998 is not required in 1999.	
Line Item Construction Projects	-45,651
Funding is requested for high priority projects at parks.	

**APPROPRIATION:Urban Park and Recreation**

	<u>1997 Actual</u>	<u>1998 Enacted</u>	<u>1999 Request</u>	<u>Change from 1998 Enacted</u>
TOTAL APPROPRIATION .....	0	0	2,000	+2,000

***Highlights of Budget Changes***

Urban Park and Recreation Recovery Act Grants	<u>Amount</u> +2,000
Funding is requested for a pilot project to provide matching grants to cities for the renovation of urban park and recreation facilities.	



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**APPROPRIATION:Land Acquisition and State Assistance**

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	<u>1997 Actual</u>	<u>1998 Enacted</u>	<u>1999 Request</u>	<u>Change from 1998 Enacted</u>
Assistance to States				
Administrative Expenses .....	1,500	1,000	1,000	0
National Park Service .....				
Acquisitions .....	39,715	129,290	122,587	-6,703
Emergencies and Hardships .....	3,000	3,000	3,000	0
Acquisition Management .....	7,200	8,500	8,500	0
Inholdings .....	2,500	1,500	3,000	+1,500
TOTAL APPROPRIATION .....	53,915	143,290	138,087	-5,203

***Highlights of Budget Changes***

	<u>Amount</u>
Acquisitions	-5,203
Funding requested includes funds for projects in the South Florida ecosystem (+\$81,000) and other park areas (+\$47,587).	

**APPROPRIATION:Land and Water Conservation Fund Contract Authority**

	<u>1997 Actual</u>	<u>1998 Enacted</u>	<u>1999 Request</u>	<u>Change from 1998 Enacted</u>
TOTAL APPROPRIATION .....	-30,000	-30,000	-30,000	0